

Message Text

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ACTION NEA-10

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H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 AID-05 TRSE-00 OMB-01 EB-08

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R 060857Z APR 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC 136

INFO AMEMBASSY BUCHAREST

AMEMBASSY ISLAMABAD

AMEMBASSY NEW DELHI

USMISSION USUN

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 2073

EO 11652: XGDS-1

TAGS: PFOR PK YO EGEN

SUBJ: BHUTTO'S "THIRD WORLD" ECONOMIC SUMMIT INITIATIVE-
GOY POSITION

1. SUMMARY: BHUTTO EMISSARY NIYAZ NAIK APPEARS TO HAVE MADE LITTLE HEADWAY DURING RECENT BELGRADE VISIT IN ALTERING GOY BELIEF THAT PROPOSED "THIRD WORLD" SUMMIT IS AIMED ALMOST DIRECTLY AGAINST PRESTIGE OF NONALIGNED MOVEMENT (NAM) AND THAT IT THUS MERITS INCREASINGLY FORCEFUL OPPOSITION. PAKISTANIS ARE SAID TO HAVE FOUND YUGOSLAVS CLEARLY SUSPICIOUS THAT BHUTTO PROPOSAL IS US AND/OR CHINESE BACKED, IF NOT INSTIGATED. ACCORDING TO PAKISTANI DIP HERE, BHUTTO URGING G-77 TO "TAKE OVER" THE INITIATIVE, TO ASSUME RESPONSIBILITY FOR ALL "SPECIFICS" OF THE SUMMIT. PAKISTANI CLAIMS, HOWEVER, NO CONSIDERATION CURRENTLY BEING GIVEN TO CONVENING "THIRLD WORLD" CONFERENCE AT LEVEL OTHER THAN HEADS OF STATE OR GOVERNMENT. CURIOUS TWIST IS ADDED BY FACT THAT G-77 IS PRECISELY THE BODY WHOSE STATURE AND INFLUENCE HAS OF LATE RISEN MARKEDLY IN YUGOSLAV PRESS AND UPON WHICH
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GOY APPEARS MORE AND MORE TO BE RELYING TO DEFLECT BHUTTO PROPOSAL. END SUMMARY.

2. PAKISTANI FIRST SEC KARAM ELAHI BRIEFED EMBOFF ON MAR 24-25 VISIT TO BELGRADE BY "SPECIAL ENVOY" OF PM BHUTTO, ASST FONMIN NIYAZ NAIK (PHONETIC). ACCORDING TO ELAHI, VISIT WAS AT PAKISTANIS' INITIATIVE AND

BHUTTO-PROPOSED "THIRD WORLD" ECON SUMMIT WAS PRIMARY SUBJECT OF DISCUSSION. NAIK WAS RECEIVED BY FSFA ASST SEC KOMATINA (MULTILATERAL AFFAIRS) AND DEPFONSEC MOJSOV.

3. ELAHI SUMMARIZED OBJECTIONS VOICED BY GOY TO BHUTTO'S INITIATIVE AS FOLLOWS:

A) YUGOSLAVS OBJECT TO BOTH CONCEPT AND USE OF TERM "THIRD WORLD", NOT LEAST OF ALL FOR (VARYING, IF NO LESS OBJECTIONABLE) CONNOTATIONS ATTACHED TO EXPRESSION BY PRC AND THE US,

B) REALIZATION OF BHUTTO INITIATIVE WOULD HAVE EFFECT OF ESTABLISHING OPPOSITION OR COMPETING GROUP TO NAM. ELAHI SAID "ONE GETS THE FEELING" IN SPEAKING WITH YUGOSLAV OFFICIALS THAT THEY SUSPECT BEHIND BHUTTO PROPOSAL LIES "CONSPIRACY" INVOLVING PRC AND/OR US (BELGRADE 1838, PARA 13) TO UNDERMINE "UNITY" AND PRESTIGE OF NAM, PERHAPS EVEN TO ISOLATE YUGOSLAVIA FROM "REST" OF DEVELOPING WORLD;

C) CONVENING SUCH A SUMMIT IS "IMPRACTICAL" FOR BOTH POLITICAL AND LOGISTICAL REASONS; NO ONE WITHIN DEVELOPING WORLD POSSESSES LOGISTICAL CAPABILITY TO HOST THE SUMMIT. ONE COULD NOT EXPECT CERTAIN NATIONS TO SIT DOWN TOGETHER AT SUCH A SUMMIT. THERE ARE GROUPINGS AND ORGANIZATIONS WITH MEETINGS PLANNED OR CURRENTLY UNDERWAY WHICH ADDRESS SAME (ECONOMIC) ISSUES AT WHICH BHUTTO PROPOSAL IS DIRECTED.

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4. TO THE FOREGOING YUGOSLAV OBJECTIONS PAKISTANIS REPORTEDLY RESPONDED AS FOLLOWS:

A) NO TERM IN INTERNATIONAL PARLANCE OTHER THAN "THIRD WORLD" ACCURATELY IDENTIFIES ALL COUNTRIES OF THE WORLD IN ECONOMICALLY "DEVELOPING" STATUS. THOUGH BHUTTO HAS ADMITTEDLY SPOKEN OF A SUMMIT OF HEADS OF STATE OR GOVT OF ASIA, AFRICA AND LATIN AMERICA, HE DOES NOT INTEND THEREBY TO EXCLUDE CERTAIN OTHER "DEVELOPING" COUNTRIES, SUCH AS YUGOSLAVIA AND ROMANIA, SITUATED BEYOND THOSE GEOGRAPHICAL CONFINES:

B) NAM IS IN ESSENCE A POLITICAL GROUPING; LARGELY FOR POLITICAL REASONS IT EXCLUDES A GOODLY NUMBER OF "DEVELOPING" COUNTRIES. A "THIRD WORLD" SUMMIT WOULD CONCERN ITSELF EXCLUSIVELY WITH ECONOMIC MATTERS, WITH CONSOLIDATING THE POSITION OF "ALL DEVELOPING COUNTRIES"

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VIS-A-VIS THE DEVELOPED WORLD ON SPECIFIC ISSUES;

C) LOGISTICAL DIFFICULTIES (THOUGH MORE OR LESS
CONSIDERABLE DEPENDING UPON VENUE) ARE NOT A PRACTICAL
IMPEDIMENT. A HOST "DEVELOPING" COUNTRY COULD BE
AIDED IN VARIOUS WAYS OR, IF NECESSARY, UN FACILITIES
COULD BE UTILIZED. THAT FOR POLITICAL REASONS CERTAIN
COUNTRIES MIGHT FIND IT DIFFICULT TO SIT DOWN TOGETHER
AT THE SUMMIT IS A CRITICISM WHICH COULD AS WELL BE
LEVELLED AT NAM. IF THE SUMMIT CLEARLY LIMITS ITSELF TO
ECONOMIC CONCERNS, POISONING OF THE ATMOSPHERE BY
POLITICAL DIATRIBES MIGHT LARGELY BE AVOIDED. TO
OBJECTION THAT SUMMIT IS UNNECESSARY IN VIEW OF EFFORTS
OF OTHER GROUPS, PAKISTAN'S RESPONSE IS THAT ONLY G-77'S
MEMBERSHIP COMES CLOSE TO ENCOMPASSING ENTIRE DEVELOPING
WORLD AND BHUTTO'S INITIATIVE IS IN EFFECT (AT LEAST
NOW) A PROPOSAL TO THE G-77.

5. ELAHI REPEATEDLY EMPHASIZED BHUTTO'S DESIRE THAT
G-7 "TAKE OVER" SUMMIT INITIATIVE, THAT IT ASSUME
RESPONSIBILITY FOR DETERMINING TIMING, VENUE, INVITEES,
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AND ALL OTHER "SPECIFICS". WHILE BHUTTO HAS THUS CHOSEN NOT TO CONCERN HIMSELF WITH "SPECIFICS", ELAHI ALLEGED, NO CONSIDERATION IS NOW BEING ACCORDED (AT LEAST BY PAKISTANIS) POSSIBILITY OF THIRD WORLD CONFERENCE BELOW LEVEL OF HEADS OF STATE OR GOVERNMENT. HE ALSO SAID LITTLE HOPE IS SEEN OF CONVENING SUMMIT IN NEXT "YEAR OR YEAR AND THREE MONTHS." ELAHI NOTED HIS EMBASSY KEENLY AWARE OF GOY'S CONSIDERABLE AND APPARENTLY INCREASING EFFORTS TO DISCREDIT BHUTTO INITIATIVE IN TALKS WITH EVEN SENIOR LEVEL OFFICIALS OF GOVERNMENTS FAVORABLY DISPOSED TO PAKISTAN AND/OR THE INITIATIVE ITSELF, (E.G., AS REPORTED BUCHAREST 2187, PARA 1).

6. MOST SHARPLY CRITICAL ARTICLE WE HAVE SEEN TO DATE IN YUGOSLAV PRESS ON "THIRD WORLD" SUMMIT APPEARED FOLLOWING NAIK VISIT IN MARCH 26 ISSUE OF "BORBA", MAJOR POINTS OF WHICH FOLLOW:

A) BHUTTO "INITIATIVE...IS A PRODUCT OF THE INTERNAL POLITICAL CONDITIONS OF PAKISTAN AND ITS FOREIGN AFFAIRS CONSTELLATION";

B) BHUTTO INITIATIVE IS PREMISED ON ASSERTION OF NAM'S INEFFECTIVENESS IN INTERNATIONAL ECONOMIC FIELD, YET AT LAST SPRING'S "CONFERENCE ON COOPERATION OF DEVELOPING COUNTRIES" IN MEXICO "ALL DEVELOPING COUNTRIES ...ENDORSED THE ECONOMIC CONCLUSIONS OF COLOMBO IN THEIR ENTIRETY, AS THEIR OWN AND AS BINDING ON THEM... THE PROGRAMS AND POLICIES OF THE NON-ALIGNED AND THE DEVELOPING COUNTRIES ARE IDENTICAL, ESPECIALLY IN CONNECTION WITH ECONOMIC QUESTIONS..." THE SUMMIT INITIATIVE "IS WEAKENING THE ACTION OF THE PROGRESSIVE FORCES OF THE NON-ALIGNED AND DEVELOPING COUNTRIES."

C) THE "G-77 IS THE REAL PLACE FOR PUTTING FORTH PROPOSALS (SUCH AS BHUTTO'S) AND FOR COORDINATING VIEWPOINTS..." (THE G-77) REPRESENTS AN EFFECTIVE NEGOTIATING FACTOR, WHICH AUTHORIZED THE GROUP-19 OF DEVELOPING COUNTRIES TO TAKE PART IN (CIEC...AND) WHICH

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WILL "MEET AGAIN THIS YEAR TO ASSESS THE RESULTS OF THE PARIS CONFERENCE... TO PREPARE JOINT STANDPOINTS FOR THE SESSION OF THE UNGA WHICH IS TO ASSESS THE OUTCOME OF THE PARIS CONFERENCE. CAN ALL THIS ACTIVITY BE UNDERESTIMATED?"

D) "IT CANNOT BE SAID THAT THIS INITIATIVE... HAS BEEN FAVORABLY RECEIVED IN THE G-77."

7. COMMENT: IT APPEARS TO US THAT BOTH BHUTTO AND YUGOSLAVS ARE PREPARED TO CAST THE FATE OF THE PROPOSED "THIRD WORLD" ECONOMIC SUMMIT TO THE G-77 THAT SOME SORT OF AGREEMENT AT LEAST ON THIS POINT MAY HAVE BEEN

REACHED DURING NAIK'S VISIT IS POSSIBLE. THE DEGREE OF
CONFIDENCE POSSESSED BY THE YUGOSLAVS AND OTHER NON-
ALIGNED OPPONENTS OF BHUTTO'S PROPOSAL THAT G-77 WOULD
IN FACT MOTHBALL THE INITIATIVE MAY BE EVIDENCED IN
WHETHER NEW DELHI NACCFM FEELS NEED TO ADOPT STRONGLY
PREEMPTIVE RESOLUTION ON THE ISSUE. FSFA SPOKESMAN
STATED APRIL 1 IN OUTLINING EXPECTATIONS OF NEW DELHI
MEETING THAT IT WOULD ADDRESS "JOINING EFFORTS OF ALL
COUNTRIES IN DEVELOPMENT IN THE CONTEXT OF THE GROUP
OF 77."
YORK

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